Statement of Priorities 2023-24 for Bendigo Health

OFFICIAL



The department proudly acknowledges Victoria's Aboriginal communities and their rich culture and pays respect to their Elders past and present.

We acknowledge Aboriginal people as Australia's first peoples and as the Traditional Owners and custodians of the land and water on which we rely.

We recognise and value the ongoing contribution of Aboriginal people and communities to Victorian life and how this enriches us.

We embrace the spirit of reconciliation, working towards the equality of outcomes and ensuring an equal voice.

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Accountability.on <a href="ma

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Available at The Department of Health Statements of Priorities

https://www.health.vic.gov.au/funding-performance-accountability/statements-of-priorities>

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Background

Statement of Priorities are the key accountability agreements between the Victorian State Government and Victorian publicly funded health, mental health and ambulance services. The content and process for preparation and agreement of the annual Statement of Priorities is consistent with sections 40G, 65ZFA, 65ZFB and section 26 of the *Health Services Act 1988*.

Statement of Priorities are consistent with the health services' strategic plans and aligned to government policy directions and priorities. For 2023-24, the Statement of Priorities also refer to the *Department of Health Strategic Plan 2023-27* (Strategic Plan). The annual agreements support the delivery of, or substantial progress towards, the key shared objectives of quality and safety, good governance and leadership, access and timeliness, and financial sustainability.

Statement of Priorities consists of four main parts:

- Part A provides the strategic priorities for the health service to contribute to in the year ahead.
- Part B lists the performance priorities and agreed targets.
- Part C lists funding and associated activity.
- Part D forms the service agreement between each health service and the state of Victoria for the purposes of the National Health Reform Agreement.

Performance expectations and mechanisms used by the Department of Health (the department) to monitor and manage performance are described in the *Victorian Health Service Performance Monitoring Framework 2023-24* (The Framework).

High standards of governance, transparency and accountability are essential. In this context, the Victorian Government commits to publish Statements of Priorities each year and present data on the performance of our health system in the public domain.

Strategic Priorities

The department on behalf of government delivers policies, programs and services that support and enhance the health and wellbeing of all Victorians. The department's vision is to create a future where Victorians are the healthiest people in the world. A Victoria where children and people thrive, where workplaces are productive and safe, and where communities are more connected.

The department's job is to support Victorians to stay healthy and safe; and to deliver a worldclass healthcare system that ensures every single Victorian can access safe, quality care that leads to better health outcomes for all.

To fulfil these obligations, the department has developed the *Department of Health Strategic Plan 2023-27* (Strategic Plan) with seven guiding strategic priorities, to shape the health system's direction. Health services will contribute to the department's strategic priorities through signing and enacting the Statement of Priorities. The seven strategic priorities are:

- Keeping people healthy and well in the community
- · Providing care closer to home
- Keep innovating and improving care
- · Improving Aboriginal health and wellbeing
- Moving from competition to collaboration
- · A stronger and more sustainable workforce
- · A safe and sustainable health, wellbeing and care system

Government Commitments

The Victorian Budget 2023–24 (the budget) continues to invest in building hospitals, supporting our health system to meet growing demand and supporting our hardworking healthcare workers to ensure Victorians get the care they need, close to home. This budget provides investment in essential services including:

- \$1.5 billion to boost deferred elective surgery and ease the pressure on our hospitals.
- \$776 million for critical bed-based services, alcohol and other drug services, infrastructure, earlier support in community mental health services and the roll-out of the new Mental Health and Wellbeing Act.
- \$320 million to plan the delivery of major investments at seven hospitals across the state to ensure Victorians receive the highest quality healthcare.
- A \$270 million investment in our health workforce to make it free to study nursing and midwifery for nurses that join the public health system.
- A \$201 million system wide boost to support timely emergency care, including more ambulance services and improvements to emergency department programs, to get patients the care they need as quickly as possible.
- \$162 million for better aged care services across regional Victoria, to build new public aged care services in Cohuna, Maffra and Numurkah.
- \$157 million for critical bed-based mental health services across our state including more
 Hospital in the Home beds for Barwon Health, improving in-home mental health care for
 acutely unwell residents across the Geelong region.
- \$154 million to give women's health the focus and funding it deserves, including 20 new comprehensive women's health clinics at public hospitals.

Part A: Department of Health Strategic Plan

The Statement of Priorities are aligned with the <u>Strategic Plan 2023-27</u> https://www.health.vic.gov.au/our-strategic-plan-2023-27.

Bendigo Health will contribute to the Strategic Plan 2023-27 by agreeing to the following priorities:

Ministerial Priorities

- 1. Improved health system culture, grounded in respect and safety.
- 2. A supported, growing, and fit-for-purpose health workforce.
- 3. A reformed overall health system (community-based and acute health services), with reforms to service models and enablers (structural, financial and cultural), delivering improved patient safety, experiences and outcomes, particularly for people in regional and rural Victoria.
- 4. A step-change in women's health.
- 5. Nation-leading reductions in rates of vaping.
- 6. Improved health equity through:
 - determination and ceding power.
 - Family-centred health models for priority populations.
 - Intersectional improvements in health access and outcomes for priority cohorts.
- 7. Improved mental health system through:
 - New and transformed integrated services through the implementation of the Royal Commission into Victoria's Mental Health System.
 - Strengthening system guidance, stewardship and commissioning.
 - Realising the vision of the new Mental Health and Wellbeing Act 2022 by driving cultural change.
 - Supporting a culture that embraces lived experience leadership at every level of the mental health and wellbeing system.
 - Investing in suicide prevention and mental health and wellbeing promotion.

System Priorities

Excellence in clinical governance

We aim for the best patient experience and care outcomes by assuring safe practice, leadership of safety, an engaged and capable workforce, and continuing to improve and innovate care.

Goals

- MA6 Improve access to timely emergency care by implementing strategies that improve whole of system patient flow to reduce emergency department wait times and improve ambulance to health service handover times.
- MA9 Maintain commitment to driving planned surgery reform in alignment with the Surgery Recovery and Reform Program, as well as identify and implement local reform priorities.
- MA11 Develop strong and effective systems to support early and accurate recognition and management of deterioration of paediatric patients.

Health service deliverables:

- MA6 Adopt models of care that ensure the appropriate skill mix, and senior decision makers in the right places to manage the volume of patients and health service demands.
- MA6 Implement initiatives that support early discharge of patients to appropriate settings to improve timely patient access to care.
- MA9 Implement and scale non-surgical treatment pathways, including evidence-based alternatives to surgery and optimisation pathways for surgery. Pathways implemented are aligned to the Safer Care Victoria's Expanding non-surgical treatment pathways recommendations.
- MA9 Collaboratively drive reform regionally through delivery and innovation teams, in alignment with Surgery Recovery and Reform Priorities.
- MA11 Partner with Safer Care Victoria (SCV) and relevant multidisciplinary groups to
 establish protocols and auditing processes to manage effective monitoring and escalation of
 deterioration in paediatric patients via ViCTOR charts.
- MA11 Improve paediatric patient outcomes through implementation of the "ViCTOR track and trigger" observation chart and escalation system, whenever children have observations taken.
- MA11 Implement staff training on the "ViCTOR track and trigger" tool to enhance identification and prompt response to deteriorating paediatric patient conditions.

Working to achieve long term financial sustainability

Ensure equitable and transparent use of available resources to achieve optimum outcomes.

Goals

MB1 Co-operate with and support Department-led reforms that look towards reducing
waste and improving efficiency to address financial sustainability, operational and safety
performance, and system management.

Health service deliverables:

- MB1 Implementation of cost-saving initiatives: Identify and implement cost-saving measures such as reducing unnecessary procedures, optimising supply chain management, and streamlining administrative processes.
- MB1 Operational efficiency improvements: Develop and implement strategies to improve
 operational efficiency, such as reducing waiting times, improving patient flow, and optimising
 resource allocation.

Improving equitable access to healthcare and wellbeing

Ensure that Aboriginal people have access to a health, wellbeing and care system that is holistic, culturally safe, accessible, and empowering.

Ensure that communities in rural and regional areas have equitable health outcomes irrespective of locality.

Goals

- MC1 Address service access issues and equity of health outcomes for rural and regional people including more support for primary, community, home-based and virtual care, and addiction services.
- MC3 Enhance the provision of appropriate and culturally safe services, programs and clinical trials for and as determined by Aboriginal people, embedding the principles of selfdetermination.

Health service deliverables:

- MC1 CEO and executive leadership to drive and be accountable for outcomes in cultural safety and Aboriginal self-determination.
- MC1 Plans to identify and prioritise the health, wellbeing and service needs of the Aboriginal catchment population and service users – including improved patient identification, discharge planning and outpatient care.
- MC3 Partner with Aboriginal community-controlled health organisations, respected Aboriginal leaders and Elders, and Aboriginal communities to deliver healthcare improvements.
- MC3 Promote a culturally safe welcoming environment with Aboriginal cultural symbols and spaces demonstrating, recognising, celebrating and respecting Aboriginal communities and culture.

A stronger workforce

There is increased supply of critical roles, which supports safe, high-quality care. Victoria is a world leader in employee experience, with a focus on future roles, capabilities and professional development. The workforce is regenerative and sustainable, bringing a diversity of skills and experience that reflect the people and communities it serves. As a result of a stronger workforce, Victorians receive the right care at the right time closer to home.

Goals

- MD1 Improve employee experience across four initial focus areas to assure safe, highquality care: leadership, health and safety, flexibility, and career development and agility.
- MD2 Explore new and contemporary models of care and practice, including future roles and capabilities.

Health service deliverables:

- MD1 Deliver programs to improve employee experience across four initial focus areas: leadership, safety and wellbeing, flexibility, and career development and agility.
- MD1 Implement and/or evaluate new/expanded programs that uplift workforce flexibility such as a flexibility policy for work arrangements.

 MD2 Continual monitoring of the broader healthcare landscape to identify opportunities to modernise skills, capabilities, roles and models of care to meet future health sector needs.

Moving from competition to collaboration

Share knowledge, information and resources with partner health and wellbeing services and care providers. This will allow patients to experience one health, wellbeing and care system through connected digital health information, evidence and data flows, enabled by advanced interoperable platforms.

Goals

- ME1 Partner with other organisations (for example community health, ACCHOs, PHNs, General Practice, private health) to drive further collaboration and build a more integrated system.
- ME2 Engage in integrated planning and service design approaches, whilst assuring consistent and strong clinical governance, with partners to join up the system to deliver seamless and sustainable care pathways and build sector collaboration.

Health service deliverables:

- ME1 Engage local ACCHO groups in the identification and delivery of initiatives that improve Aboriginal cultural safety.
- ME2 Regional, sub-regional or local regional health needs assessment to develop a population health plan.

Empowering people to keep healthy and safe in the community

Support individual health and mental wellbeing by giving people the tools and information they need to stay healthy and well. Work with the local government to respond to health threats and empower the community to proactively respond to health risks.

Goals

- EA6 Reduce risk factors contributing to the burden of preventable chronic disease through place-based prevention and population health initiatives delivered and coordinated by LPHUs.
- EA7 Perform authorised health protection functions for the population in their public health catchment.

Health service deliverables:

- EA6 LPHUs deliver population health catchment plans reflecting statewide public health and wellbeing priorities.(BP3 measure). This includes supporting local priorities, where identified through population health needs assessment / Municipal Public Health and Wellbeing Planning.
- EA6 LPHUs work in partnership with organisations and community to target at least two
 population health priorities. The priorities and indicators are to be agreed with the
 Department of Health. Wherever possible LPHUs draw on existing evidence-informed
 programs and services.

- EA7 LPHUs manage and deliver local public health responses to integrated notifiable conditions—including COVID-19—within their catchment.
- EA7 LPHUs receive notifications for integrated notifiable conditions in their catchment.

Care close to home

Primary and community care is accessible and reduces avoidable escalation in acuity of health conditions. When appropriate, hospital care is delivered in the home, including through digital care and connection, to deliver virtual care, telehealth, and other advanced models of care.

Goals

- EB2 identify and develop clinical service models of care that can be delivered via virtual care (videocall, telehealth, remote monitoring) where safe and appropriate to enable care closer to home.
- EB4 Improve health and wellbeing outcomes for people living in rural and regional areas by increasing access to care delivered remotely, closer to, or in their homes.

Health service deliverables:

- EB2 Establish clinical governance, identify appropriate clinical cohorts, respecting patient choice, and use secure technology (Healthdirect video-call platform) in applying the Virtual Care Operating Framework.
- EB2 Adoption of ICT platforms that conform with accredited standards, guidelines, and frameworks measures to ensure technology used for clinical engagement interactions remains secure.
- EB4 Establish or further develop relationships between health services so that patients can be easily referred for care closer to, or in their homes.
- EB4 Implement or expand models that facilitate virtual and/or shared remote care delivery between health services so that people can receive care closer to their homes.

A health system that takes effective climate action

The health service is focused on taking effective action to achieve net zero emissions and adapt to climate change.

Goals

- EC1 Reduce clinical and operational practices that are wasteful and environmentally
 harmful to effectively contribute towards achieving net zero emissions across the health,
 wellbeing, and care system, including by delivering more energy efficient health services.
- EC2 Implement climate adaptation initiatives to support the health service's resilience and prepare for future challenges.

Health service deliverables:

 EC1 Develop an evidence-based plan and commence an initiative to reduce operational or clinical practices that are wasteful; identify appropriate data sources and outcome measures to demonstrate a positive environmental impact (i.e. avoided greenhouse gas emissions, reductions in resource use, reductions in waste).

- EC1 Incorporate the measurement of environmental outcomes (including avoided greenhouse gas emissions) within initiatives undertaken as part of other health service priorities including value based care initiatives.
- EC2 Plan an adaptation initiative to improve the health service's resilience to undertake a climate-related risk assessment to identify key vulnerabilities, exposures and information gaps, drawing on best available public climate information
- EC2 Plan/implement an adaptation initiative to enhance the resilience of infrastructure or service continuity.

Local Priorities

- Local Goal: Improve mental health and wellbeing outcomes by implementing Victoria's new and expanded Mental Health and Wellbeing system architecture and services.
- Local Deliverable 1: Support improved organisational readiness by implementing career structures and training programs to promote more workers with lived experience across all levels of the mental health system.

Part B: Performance Priorities

The Victorian Health Services Performance Monitoring Framework outlines the Government's approach to overseeing the performance of Victorian health services.

Further information is available at the <u>Funding</u>, <u>Performance and Accountability webpage</u> https://www.health.vic.gov.au/funding-performance-accountability/performance-monitoring-framework.

High quality and safe care:

Key Performance Measure	Target	
Infection prevention and control		
Compliance with the Hand Hygiene Australia program ¹	85%	
Percentage of healthcare workers immunised for influenza	94%	
Continuing care		
Average change in the functional independence measure (FIM) score per day of care for rehabilitation separations	≥ 0.645	
Healthcare associated infections (HAI's)		
Rate of central-line-associated blood stream infections (CLABSI) in intensive care units per 1,000 central-line days	Zero	
Rate of healthcare-associated <i>S. aureus</i> bloodstream infections per 10,000 bed days	≤ 0.7	
Patient experience		
Percentage of patients who reported positive experiences of their hospital stay	95%	
Maternity and newborn		
Percentage of full-term babies (without congenital anomalies) who are considered in poor condition shortly after birth (Apgar score <7 to 5 minutes)	≤ 1.4%	
Percentage of singleton babies with severe fetal growth restriction (FGR) delivered at 40 or more weeks gestation	≤ 28.6%	
Unplanned Readmissions		
Rate of unplanned readmissions to any hospital following a hip replacement procedure	≤ 6%	
Aboriginal Health		
Percentage of Aboriginal admitted patients who left against medical advice ²	25% reduction in gap based on prior year's annual rate	

¹ Effective date of target change from 85% to 80% conditional on pending changes to BP3 requirements.

² Further work will be undertaken on leave event measures terminology that better captures patient experience and Aboriginal community's holistic understanding of health and wellbeing.

Key Performance Measure	Target
Percentage of Aboriginal emergency department presentations who did not wait to be seen	25% reduction in gap based on prior year's annual rate
Mental Health	
Mental Health Patient Experience	
Percentage of consumers who rated their overall experience of care with a service in the last 3 months as positive	80%
Percentage of mental health consumers reporting they 'usually' or 'always' felt safe using this service	90%
Percentage of families/carers reporting a 'very good' or 'excellent' overall experience of the service	80%
Percentage of families/carers who report they 'always' or 'usually' felt their opinions as a carer were respected	90%
Mental Health Post-Discharge Follow-up	
Percentage of consumers followed up within 7 days of separation – Inpatient (CAMHS)	88%
Percentage of consumers followed up within 7 days of separation – Inpatient (adult)	88%
Percentage of consumers followed up within 7 days of separation - Inpatient (older persons)	88%
Mental Health Readmission	
Percentage of consumers re-admitted within 28 days of separation - Inpatient (adult)	< 14%
Percentage of consumers re-admitted within 28 days of separation - Inpatient (older persons)	< 7%
Mental Health Seclusion	
Rate of seclusion episodes per 1,000 occupied bed days - Inpatient (adult)	≤ 8
Rate of seclusion episodes per 1,000 occupied bed days - Inpatient (older persons)	≤ 5

Strong governance, leadership and culture

Key Performance Measure	Target
Organisational culture	
People matter survey – Percentage of staff with an overall positive response to safety culture survey questions	62%

Timely access to care

Target
- t g -1
100%
94%
1,410
5,240
1,821
5% or 15% proportional improvement from prior year
≤ 7
90%
100%
80%
81%
Zero
81%
80%
100%
90%

Key Performance Measure	Target
Home Based Care	
Percentage of admitted bed days delivered at home	Equal to or better than prior year result
Percentage of admitted episodes delivered at least partly at home	Equal to or better than prior year result

Effective financial management

Key Performance Measure	Target
Operating result (\$M)	(20.48)
Average number of days to pay trade creditors	60 days
Average number of days to receive patient fee debtors	60 days
Adjusted current asset ratio	0.7 or 3% improvement from health service base target
Variance between forecast and actual Net result from transactions (NRFT) for the current financial year ending 30 June.	Variance ≤ \$250,000
Actual number of days of available cash, measured on the last day of each month	14 days

Part C: Activity and Funding

The performance and financial framework within which state government-funded organisations operate is described in *The Policy and Funding Guidelines – Funding Rules*. The Funding Rules details funding and pricing arrangements and provides modelled budgets and targets for a range of programs. The <u>Policy and Funding Guidelines</u> webpage https://www.health.vic.gov.au/policy-and-funding-guidelines-for-health-services>.

Period 1 July 2023 - 30 June 2024

Table 1 Bendigo Health funding summary for 1 July 2023 – 30 June 2024

Funding Type	Activity	Budget (\$'000)
Consolidated Activity Funding		
Acute admitted, subacute admitted, emergency services, non-admitted NWAU	69,087	312,048
Acute Admitted		
National Bowel Cancer Screening Program NWAU	39	171
Acute admitted DVA	356	2,147
Acute admitted TAC	222	1,211
Other Admitted	37	12,294
Acute Non-Admitted		
Emergency Services		77
Home Enteral Nutrition NWAU	55	225
Home Renal Dialysis NWAU	554	2,848
Specialist Clinics		4,393
Other non-admitted		32
Government Initiatives		
Government Initiatives		1,349
Subacute/Non-Acute, Admitted & Non-admitted		
Palliative Care Non-admitted		3,483
Subacute Non-Admitted Other		1,690
Victorian Artificial Limb Program		861
Subacute - DVA	215	1,295
Transition Care - Bed days	18,220	3,089
Transition Care - Home days	12,814	797
Health Independence Program - DVA		67
Subacute & Non-Acute Other		
Other specified funding		4,835

Funding Type	Activity	Budget (\$'000)
Aged Care		
Aged Care Assessment Service		2,995
Residential Aged Care	82,444	5,803
HACC	20,452	3,384
Aged Care Other		648
Mental Health and Drug Services		
Mental Health Ambulatory	94,495	47,702
Mental Health Inpatient - Available bed days	21,914	20,229
Mental Health Inpatient - Secure Unit	7,301	4,572
Mental Health Residential	10,958	1,404
Mental Health Service System Capacity		8,027
Mental Health Subacute	11,692	6,449
Mental Health Other		1,044
Drug Services	2,391	2,395
Primary Health	•	
Community Health / Primary Care Programs	9,144	1,055
Community Health Other		1,003
Other		
Health Workforce		11,765
Supplementation funding		45,673
Total Funding		517,060

Please note:

- Base level funding, related services and activity levels, outlined within the Policy and
 Funding Guidelines are subject to change throughout the year. Further information about
 the department's approach to funding and price setting for specific clinical activities, and
 funding policy changes is also available from: Policy and funding guidelines for health
 services between the policy and services
- Each funding type row (eg "emergency services") comprises a mix of activity based funding and block grants. Funding depends on the service profile. For further details, refer to the Policy and funding guidelines for health services (see above point for link).
- In situations where a change is required to Part C, changes to the agreement will be actioned through an exchange of letters between the department and the health service's Chief Executive Officer.

Part D: Commonwealth Funding Contribution

Commonwealth funding contribution is provided by the 2023-24 Commonwealth budget, which is based on estimates. This is updated throughout the year based on updated activity levels, by the Administrator of the National Health Funding Pool.

Commonwealth funding is based on actual activity, there may be adjustments to funding throughout the year as a result of reconciliations and other factors.

Table 2 Commonwealth contribution for period: 1 July 2023 – 30 June 2024

Funding Type	Number of services (NWAU)	Victorian average price per NWAU	Funding allocation (\$)
Emergency Department	8,414	5,383	42,964,846
Acute Admitted	45,501	5,452	228,175,556
Admitted Mental Health	4,699	5,432	25,527,225
Sub-Acute	6,917	4,692	27,229,259
Non-Admitted	8,940	4,966	46,604,165
Total ABF Allocation	74,471		370,501,051
Teaching, Training and Research			17,382,100
Non-Admitted Mental Health			42,895,922
Non-Admitted CAMHS			12,742,823
Total Block Allocation			73,020,844
Total NHRA in-scope funding allocation			443,521,895

Please note:

• In situations where a change is required to Part D, changes to the agreement will be actioned through an exchange of letters between the department and the Health Service Chief Executive Officer. Letters will be made publicly available.

Accountability and funding requirements

The health service must comply with:

- · All laws applicable to it;
- The National Health Reform Agreement.
- All applicable requirements, policies, terms or conditions of funding specified or referred to in the Department of Health Policy and Funding Guidelines 2023-24.
- Policies and procedures and appropriate internal controls to ensure accurate and timely submission of data to the Department of Health.
- All applicable policies and guidelines issued by the Department of Health from time to time and notified to the health service.
- Where applicable, all terms and conditions specified in an agreement between the health service and the Department of Health relating to the provision of health services which is in force at any time during the 2023-24 financial year.
- Relevant standards for programs which have been adopted e.g. International Organisation for Standardisation standards and AS/NZS 4801:2001, Occupational Health and Safety Management Systems or an equivalent standard.
- Where applicable, this includes the National Safety and Quality Health Service Standards ('NSQHS standards') as accredited through the Australian Health Service Safety and Quality Accreditation Scheme.
- Specific to DHSV: in relation to the School Dental Project Plan, as agreed and specified by both parties, including meeting the requirements outlined in the School Licence Agreement.
- Any other relevant, applicable statutory, regulatory or accountability rules, policies, plans, procedures or publications.

Signing Page

The Minister for Health has issued this Statement of Priorities to detail the funding provided to enable Bendigo Health to meet its service obligations and performance requirements as outlined.

Hon Mary-Anne Thomas MP

Minister for Health