

Home and Community Care (HACC) Program

North and West Metropolitan Region HACC Planning and Funds Allocation 2005-06

Addendum to the Western Sector plan of the former
Western Region, 2003-06

January 2006



Glossary of terms

Annual Plan	Victorian Home and Community Care Program Annual Plan 2005-06
CALD	Culturally and Linguistically Diverse
DHS	Department of Human Services
HACC	Home and Community Care Program
MDS	Minimum Data Set
RREF	Relative Resource Equity Formula
WREN	Within Region Estimate of Need

Contents

Section 1 Addendum to the Regional Plan 2003-06	1
1.1 Purpose of the Addendum	1
1.2 Consultation with the sector	1
1.2.1 Advisory and Consumer Feedback Mechanisms	1
1.3 Data.....	2
1.4 HACC budget.....	2
1.4.1 Service expansion – recurrent funding	2
1.4.2 Joint Commonwealth/State commitment	2
Section 2 Unanticipated events/Latest Developments	3
2.1 Intra-regional equity	3
2.2 Service development	5
2.2.1 Service development outcomes from 2004-05	5
2.3 Minor capital	6
Maximising Transport Project	6
2.4 Other	7
2.4.1 Training	7
Section 3 – Recommendations to implement Ministerial Priorities	8
3.1 Recurrent growth allocations, 2005-06	8
3.2 Priority 1	8
3.2.1 Recommended expansion of activities	8
3.2.2 Adjustments to recommendations.....	9
3.3 Priority 2	9
3.3.1 Adjustments to project recommendations	9
3.4 Priority 3	9
3.4.1 Adjustments to project recommendations	9
3.5 Growth allocation to agencies in 2005-06	10
3.6 Impact of growth on equity	11

Section 1 Addendum to the Regional Plan 2003-06

1.1 Purpose of the Addendum

The Regional Plan of the former Western Metropolitan Region 2003-06 set goals for service expansion over the three-year period 2003-04 to 2005-06. The plan was based on an analysis of service provision and demographic data, research and evaluation reports of various stakeholders and information received during the consultation period held during the development phase of the Plan. The Plan proposed a number of measures to:

- Implement the Ministerial Priorities
- Redress funds inequity across local government areas (LGAs)
- Expand HACC services, paying attention to service mix
- Allocate growth funding to agencies.

The aim of the HACC Planning and Funds Allocation 2005-06 document is to provide any rationale/basis for adjusting the Plan. This Addendum takes account of exact Commonwealth and Victorian government budget allocations for 2005-06, the most up-to-date data and unanticipated events. This addendum should therefore be read in conjunction with the Regional Plan 2003-06.

1.2 Consultation with the sector

During May and June 2005, each DHS region presented a Draft Addendum to the sector. The Draft Addendum documented the basis for any adjustment to the proposals outlined in the Regional Plan 2003-06. DHS sought critical appraisal from the sector for each of the changed proposals through the consultation sessions or in writing.

The 2005-06 consultation also included a discussion about the next triennium's priorities.

The Western sector held two consultation sessions:

Table 1: Consultation details

Consultation	Date	Total number of attendees	Number of service providers	C'wealth representative in attendance
Western Sector Council, Aged and Disability Services Managers	10 May	3	3	No
Western Sector HACC funded agencies	2 June	36	27	2

1.2.1 Advisory and Consumer Feedback Mechanisms

Advisory Mechanisms currently in place in the Region

Sector consultation platforms remain unchanged from previous years and reflect the former Western Region boundaries.

Consumer feedback mechanisms that are being used by services in this Region

No changes have taken place. Feedback mechanisms reflected the former Regional boundaries and separate 2005-06 planning processes.

1.3 Data

Some changes were made to the data used to calculate the RREF and WREN populations in 2005-06, in line with DHS' commitment to make the figures as up-to-date as possible. New population projections for 2006 were sourced from the Department of Sustainability & Environment (DSE), and new disability rates for persons aged 0-69 years were drawn from the 2003 Survey of Disability, Ageing & Carers (SDAC) published by ABS. Forward projections of DVA-eligible clients were advanced by one year, and the numbers of persons aged under 65 years in residential care were also revised. Weights remained the same. The main effect of these changes was to increase the overall size of the HACC target population, and to show significant increases in the target population in certain (mainly outer-metropolitan) LGAs. Table 3 in Section 2.1 shows the revised RREF and WREN population figures.

1.4 HACC budget

1.4.1 Service expansion – recurrent funding

The Victorian HACC budget for 2005-06 is \$377,734,091 million (full year effect), inclusive of indexation and growth. The HACC budget is comprised of Commonwealth and State funds allocated according to an agreed ratio and an additional Victorian contribution.

A new Regional HACC Planning and Funds Allocation paper will be prepared in 2006 for the 2006-09 triennium based on indicative growth allocations.

1.4.2 Joint Commonwealth/State commitment

Allocations on the basis of the RREF, for each region are listed below:

Table 2: Allocation to regions

Region	Growth 2003-04	Growth 2004-05	Growth 2005-06
Barwon-South			
Western	\$835,047	\$854,649	\$1,077,489
Grampians	\$509,922	\$524,690	\$652,135
Loddon Mallee	\$734,879	\$753,604	\$956,366
Hume	\$583,815	\$598,390	\$779,782
Gippsland	\$658,137	\$685,652	\$840,168
Western	\$1,295,727	\$1,353,730	\$2,001,392
Northern	\$1,720,255	\$1,756,788	\$2,734,380
Eastern	\$1,937,771	\$2,014,279	\$2,186,399
Southern	\$2,476,750	\$2,569,283	\$4,136,033
Statewide	\$435,751	\$600,000	\$1,033,999
TOTAL	\$11,188,055	\$11,711,065	\$16,398,143

Note: Growth allocations include those for the HACC Response Service

Section 2 Unanticipated events/Latest Developments

2.1 Intra-regional equity

Table 3 shows the HACC needs weighted population (WREN) for each LGA and their relative share of WREN for 2003-04, 2004-05 and 2005-06.

Table 3: Comparison of WREN and WREN population

Local Government Area	WREN%			WREN pop'n
	2003-04	2004-05	2005-06	2005-06
Brimbank	28.86	27.85	29.99	28,800
Hobsons Bay	15.36	14.80	15.00	14,400
Maribyrnong	14.50	13.70	11.46	11,005
Melbourne	4.90	6.14	5.26	5,053
Melton	5.89	7.11	7.31	7,023
Moonee Valley	20.23	19.24	17.70	16,997
Wyndham	10.25	11.15	13.28	12,751
Total	100	100	100	96,029
RREF	11.93	12.27	12.78	

As can be seen in Table 3 the RREF share for the Western Sector has increased from 12.27% in 2004-05 to 12.78% in 2005-06.

The WREN share has increased in the municipalities of Brimbank, Hobsons Bay, Melton and Wyndham and correspondingly, decreased in the remaining municipalities.

Table 4: Per capita funding of WREN population

Per Capita funding per WREN population								
Local Government Area	Total HACC Funding per LGA*	WREN %	WREN Popn.	Dollars per head of WREN population	Variance per WREN population	Dollars required to achieve WREN	% of base funding	Variance against WREN %
Brimbank (C)	\$9,777,875	29.99%	28,800	\$339.51	-\$76.95	\$2,216,142	24.45%	-5.54%
Hobsons Bay (C)	\$6,138,779	15.00%	14,400	\$426.31	\$9.85	-\$141,840	15.35%	0.35%
Maribyrnong (C)	\$5,813,354	11.46%	11,005	\$528.24	\$111.78	-\$1,230,201	14.54%	3.08%
Melbourne (C)	\$3,137,521	5.26%	5,053	\$620.98	\$204.52	-\$1,033,360	7.85%	2.58%
Melton (S)	\$2,541,530	7.31%	7,023	\$361.91	-\$54.55	\$383,078	6.36%	-0.96%
Moonee Valley (C)	\$8,529,708	17.70%	16,997	\$501.82	\$85.37	-\$1,450,992	21.33%	3.63%
Wyndham (C)	\$4,053,252	13.28%	12,751	\$317.87	-\$98.59	\$1,257,173	10.14%	-3.14%
Total	\$39,992,019	100.00%	96,029	\$416.46			100.00%	0.00%

* based on 1/7/05 HACC service funding less infrastructure

In the 2004-05 year the region applied a 30% "top slice" of the total regional growth funds in the Western sector to address relative funding inequity. Given the significant increase in the WREN share, in particular in the City of Brimbank, the Region believes a 40% top slice is warranted to achieve more balanced relative funding across LGAs. The Region canvassed this proposal during consultation sessions.

Table 5: Allocation of top slice and additional equity pool funds

Relatively underfunded LGAs	Variance from dollars per head of WREN popn	Disadvantage as a percentage (portion of equity allocation)	Top slice matched funds allocated by disadvantage percentage	Additional matched funds allocated by disadvantage percentage
Brimbank	-\$76.95	33.44%	\$226,880	\$235,147
Melton	-\$54.55	23.71%	\$160,836	\$166,696
Wyndham	-\$98.59	42.85%	\$290,690	\$301,281
	-\$230.09	100.00%	\$678,406	\$703,124

Table 6: Total Priority Growth Funds

Local Government Area	WREN	WREN Allocation of available funds for WREN distribution	Plus Top slice funds	Unmatched funds	Total Growth
Brimbank	29.99%	\$305,192	\$226,880	\$235,147	\$767,219
Hobsons Bay	15.00%	\$152,594			\$152,594
Maribyrnong	11.46%	\$116,620			\$116,620
Melbourne	5.26%	\$53,541			\$53,541
Melton	7.31%	\$74,418	\$160,836	\$166,696	\$401,950
Moonee Valley	17.70%	\$180,120			\$180,120
Wyndham	13.28%	\$135,125	\$290,690	\$301,281	\$727,097
Grand Total	100.00%	\$1,017,610	\$678,406	\$703,124	\$2,399,140

Table 7: Impact of growth funds on equity

Local Government Area	2004-05 Funding per LGA	Total Growth	Total recurrent funding including all growth	Revised \$ per head of WREN	Revised % of total funding	Difference against WREN
Brimbank (C)	\$9,777,875	\$767,219	\$10,545,094	\$366.15	24.88%	-5.12%
Hobsons Bay (C)	\$6,138,779	\$152,594	\$6,291,373	\$436.90	14.84%	-0.15%
Maribyrnong (C)	\$5,813,354	\$116,620	\$5,929,974	\$538.84	13.99%	2.53%
Melbourne (C)	\$3,137,521	\$53,541	\$3,191,063	\$631.58	7.53%	2.27%
Melton (S)	\$2,541,530	\$401,950	\$2,943,480	\$419.14	6.94%	-0.37%
Moonee Valley (C)	\$8,529,708	\$180,120	\$8,709,828	\$512.42	20.55%	2.85%
Wyndham (C)	\$4,053,252	\$727,097	\$4,780,348	\$374.89	11.28%	-2.00%
Total	\$39,992,01	\$2,399,140	\$42,391,159		100.00%	0.00%

2.2 Service development

2.2.1 Service development outcomes from 2004-05

Project 1 - Social Support Research Proposal

In partnership with the Migrant Resource Centres (MRC) North West and North East, the Region initiated a research project that aims to identify the role of HACC funded Social Support Services for people from Culturally and Linguistically Diverse (CALD) backgrounds.

Aim

The overall aim of the project is to document the extent to which Planned Activity Group (PAG) and/or Volunteer Coordination provide a suitable/effective platform for early and active intervention for ageing CALD consumers in comparison to other types of services funded through the HACC program.

Objectives

- Profile Social Support services for CALD consumers in the North & West Metropolitan Region (N&WMR)
- Identify the strengths and limitations of PAG and Volunteer Coordination in the current service system
- Undertake a critical cost benefit analysis of the measurable and qualitative value of investing in HACC social support as opposed to other services in the HACC program.

Timeline

June to December 2005.

Current status

The consultant has completed the research and sector-wide/consumer consultation. The project reported to a steering group comprising representatives from the MRCs, the Ethnic Service and Northern CALD network and DHS. It is in the final stages of completion.

Project 2 – Under-represented communities project

The North West MRC received HACC funding in 2004-05 to undertake a project to address the needs of under-represented communities in HACC services in the Western Sector of N&WMR. The project focuses on communities that are either not part of the Culturally Equitable Gateways Strategy (CEGS) or that have limited infrastructure and support.

Aim

- Identify communities that are currently underrepresented in HACC services
- Develop an understanding of issues to be considered when addressing access to services
- Increase communities awareness of mainstream HACC basic services
- Develop future strategies to address community needs when accessing HACC services.

2.2.2 Service development 2005-06

\$30,000 is available in both the Northern and Western Sectors for service development activity. Consistent with last year and having regard to the limited amount of service development funds available, the Region expressed a preference for projects that canvass issues across N&WMR rather than limiting the scope of projects to the former regional boundaries.

For 2005-06, the pooled service development funding of \$60,000 will be used to fund a cross-regional project that reviews the HACC Property Maintenance program across N&WMR. This project arose as a result of the many changes and strengthened Worksafe and Occupational Health and Safety legislative requirements that are effective from 1 July 2005.

The proposed project objectives are:

- Improved joint planning and service provision
- Improved effective targeting and resource allocation
- Enhanced common assessment and improved access to service
- Improved flexibility of service provision.

All service providers funded for HACC Property Maintenance will have the opportunity to participate in this project. A Steering Committee will be formed with representation from Councils and DHS.

The following table shows 2005-06 Regional Priorities for non-recurrent growth:

Table 8: Service Development Projects

Project Name	Outputs	Target Group	Indicative budget
Property Maintenance Review			\$60,000

2.3 Minor capital

Minor capital is allocated to agencies via a formula and in 2005-06 all agencies will receive a minimum of \$1,500. This is an additional \$500 minimum payment to offset the cost of the upgrade to HACC MDSv2.

In 2004-05 there were only a small number of agencies that applied to the discretionary pool. In the 2003-04 and 2004-05 years a discretionary pool was created using 20% of minor capital funds. Given the small number of applicants in 2004-05 it would appear that smaller HACC agencies have adjusted well to obtaining an annual minor capital sum via the formula. Therefore N&WMR (West) will allow all of the minor capital funds to be distributed via the formula for the first time, during the 2005-06 funding round.

Maximising Transport Project

\$1.5 million was made available in 2004-05 towards the change-over cost of replacing ageing HACC client transport vehicles operated by larger HACC funded agencies. The funds were allocated through a statewide invited submission process. The table below outlines the allocation of the non-recurrent funds to the N&WMR (West).

Table 9: Vehicle changeover allocations

Agency	Type of Vehicle	Approved funding \$
WestNet	Mini Bus	\$15,193
Brimbank City Council	Bus	\$62,500
Melton Shire Council	Mini Bus	\$24,930
TOTAL		\$102,623

2.4 Other

2.4.1 Training

Since the amalgamation of the former Northern and Western Regions it has become evident that the pool of funds available for training in the Western Sector is less than that in the Northern Sector. To address this imbalance the Region allocated \$7,000 from Regional funds non-recurrently in 2004-05 and proposes that an additional \$7,000 funds be recurrently allocated from the 2005-06 funding round.

Section 3 – Recommendations to implement Ministerial Priorities

3.1 Recurrent growth allocations, 2005-06

The significant increases in the WREN share for some LGAs, notably Brimbank and Wyndham suggest that a different approach is warranted to the indicative allocations suggested in the initial year of the triennium planning. As canvassed above, a 40% top-slice is needed to prevent the relative funding disparity from widening.

These changes result in the recommended growth allocations in Table 10.

Table 10: Recommended growth allocations by priority and LGA, 2005-06

2005-06	Priority 1 (including Training and HACC Response Service) \$	Priority 2 CALD \$	Priority 3 ATSI \$
Brimbank	1,066,395.13	-	-
Hobsons Bay	147,117.26	-	-
Maribyrnong	108,277.67	-	-
Melbourne	49,711.14	-	-
Melton	74,094.29	-	-
Moonee Valley	167,235.71	-	-
Wyndham	657,631.26	-	-
Region Wide	48,247.00	-	\$ 69,992.16
Grand Total	2,318,709.47	-	\$ 69,992.16

Note: table above does not include nursing adjustment funds

3.2 Priority 1

3.2.1 Recommended expansion of activities

The Region has combined Community Health and HACC allied health funding to inform planning. HACC funded allied health was considered separately in the initial year resulting in some difference in the targeting of allied health funding levels and disciplines being targeted in the 2005-06 year.

Table 11: Recommended expansion of Priority 1 activities, 2005-06

ACTIVITIES	Units	\$
Home Care	12,794	326,247.00
Personal Care	18,651	543,863.16
Property Maint.	2,631	97,610.10
Allied Health	8,898	666,371.22
Nursing Blair	5,117	346,062.71
Nursing Non Blair	-	-
Delivered Meals	3,720	4,798.80
ACM	-	228,571.88
Flexible Service Response	-	-
Service System Resourcing	-	41,247.00
SSR Training	-	7,000.00
Respite HC	2,160	56,937.60
		\$2,318,709

Note: table above does not include nursing adjustment funds

3.2.2 Adjustments to recommendations

During the consultation process some Councils amended the indicative activity volumes across core services to better reflect the local population needs in their area.

3.3 Priority 2

Priority 2 is to increase the quantity and quality of 'HACC Basic' services for people from CALD backgrounds and develop new collaborative direct service delivery arrangements between mainstream, multi-cultural and ethno-specific organisations. Initiatives addressing Priority 2 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below.

3.3.1 Adjustments to project recommendations

The three year plan 2003-06 proposed the establishment of a CALD Community Development officer, an Emerging Communities Development Officer and additional funding to extend the capacity of the CALD Access and Equity position. All these recommendations were implemented in the first two years of the planning cycle.

3.4 Priority 3

Priority 3 is to increase the quantity and quality of HACC services for Indigenous communities. Initiatives addressing Priority 3 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below.

3.4.1 Adjustments to project recommendations

An Indigenous Needs analysis was undertaken in the former Western Region prior to the 2003-06 planning triennium. In the first year of the current planning triennium an Indigenous specific Assessment and Care Management position was funded, followed by Indigenous specific PAG funding in year 2.

The three year plan proposed additional funding in year 3 to enable expansion of gateways to mainstream services for HACC eligible Indigenous people or Indigenous HACC service expansion and this recommendation was not changed.

3.5 Growth allocation to agencies in 2005-06

Table 12: Growth allocations to agencies in 2005-06

Priority	Allocation Method	Catchment	Name of Agency	Home care hours	Personal care hours	Property Maint hours	Allied Health hours	Nursing Blair hours	PAG Core hours	Respite hours	Delivered Meals meals	ACM (\$)	SSR (\$)
1	Direct	Brimbank	Brimbank City Council			767					3,720		
1	Direct	Brimbank	MECWA Community Care Inc	8,999	7,835					2,160		\$ 37,831.80	
1	Direct	Brimbank	Royal District Nursing Service					3,194					
1	Direct	Brimbank	ISIS Primary Care Inc				3,531						
1	Direct	Hobson's Bay	Hobson's Bay City Council		1,904							\$ 41,045.87	
1	Direct	Hobson's Bay	ISIS Primary Care Inc				675						
1	Direct	Maribyrnong	Maribyrnong City Council	844	1,177								
1	Direct	Maribyrnong	Western Region Health Centre Ltd				700						
1	Direct	Melbourne	Melbourne City Council		857								
1	Direct	Melbourne	Doutta Galla Community Health Service Inc				330						
1	Direct	Melton	Melton Shire Council			295						\$ 29,823.74	
1	Direct	Melton	Djerriwarrh Health Service				445						
1	Direct	Moonee Valley	Moonee Valley City Council	1,059	1,077							\$ 49,887.46	
1	Direct	Moonee Valley	Doutta Galla Community Health Service Inc				787						
1	Direct	Wyndham	Wyndham City Council	1,892	5,801	1,569						\$ 69,983.01	
1	Direct	Wyndham	Royal District Nursing Service					1,923					
1	Direct	Wyndham	ISIS Primary Care Inc				2,430						
1	Direct	Regional	Council on the Ageing (Victoria) Inc										7,000
3	Direct	Regional	Western Suburbs Indigenous Gathering Place						6,756				
1	Direct	Region wide	HACC Response										41,247
				12,794	18,651	2,631	8,898	5,117	6,756	2,160	3,720	\$ 228,571.88	\$ 48,247

3.6 Impact of growth on equity

The table and graph below provide a summary of the impact of the distribution of growth on equity

Table 13: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity

LGA	Recurrent \$ 1/7/2003	% of recurrent funding, 1/7/2003	WREN 2003-04	Recurrent \$ + growth, 1/7/2006	% of funding, 1/7/2006	WREN 2006
Brimbank	\$8,939,784	23.38%	28.86%	\$10,510,001	24.70%	29.99%
Hobsons Bay	\$6,329,498	16.55%	15.36%	\$5,938,299	13.96%	15.00%
Maribyrnong	\$5,860,765	15.33%	14.50%	\$6,019,269	14.15%	11.46%
Melbourne	\$3,228,269	8.44%	4.90%	\$3,134,872	7.37%	5.26%
Melton	\$1,794,187	4.69%	5.89%	\$2,720,000	6.39%	7.31%
Moonee Valley	\$8,327,646	21.78%	20.23%	\$8,454,601	19.87%	17.70%
Wyndham	\$3,761,549	9.84%	10.25%	\$4,652,368	10.93%	13.28%
Region wide	\$0	0.00%		\$1,120,448	2.63%	0.00%
Total	\$38,241,699	100.0%	100.00%	\$42,549,858	100.0%	100.00%

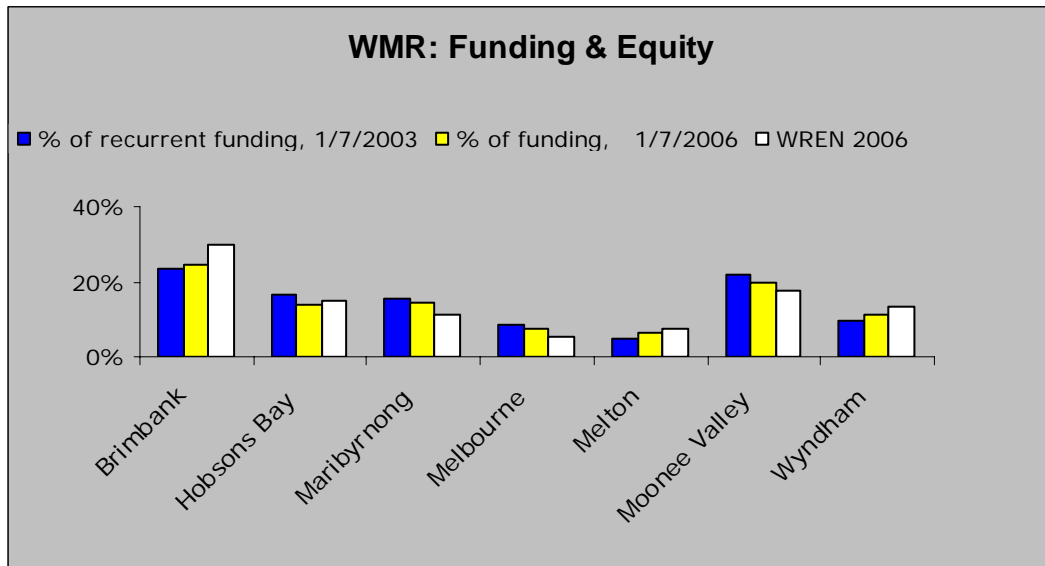


Figure 1: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity