

Home and Community Care (HACC) Program

# Hume Region HACC Planning and Funds Allocation 2005-06

Addendum to the Hume Regional Plan, 2003-06

January 2006



**Glossary of terms**

<b>Annual Plan</b>	Victorian Home and Community Care Program Annual Plan 2005-06
<b>CALD</b>	Culturally and Linguistically Diverse
<b>DHS</b>	Department of Human Services
<b>HACC</b>	Home and Community Care Program
<b>MDS</b>	Minimum Data Set
<b>RREF</b>	Relative Resource Equity Formula
<b>WREN</b>	Within Region Estimate of Need

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## Section 1 Addendum to the Regional Plan 2003-06

### 1.1 Purpose of the Addendum

The Regional Plan 2003-06 set goals for service expansion over the three-year period 2003-04 to 2005-06. The plan was based on an analysis of service provision and demographic data, research and evaluation reports of various stakeholders and information received during the consultation period held during the development phase of the Plan. The Plan proposed a number of measures to:

- Implement the Ministerial Priorities
- Redress funds inequity across local government areas (LGAs)
- Expand HACC services, paying attention to service mix
- Allocate growth funding to agencies.

The aim of the HACC Planning and Funds Allocation 2005-06 is to provide any rationale/basis for adjusting the Plan. This Addendum takes account of exact Commonwealth and Victorian government budget allocations for 2005-06, the most up-to-date data and unanticipated events. This addendum should therefore be read in conjunction with the Regional Plan 2003-06.

### 1.2 Consultation with the sector

During June 2005, each DHS region presented a Draft Addendum to the sector. The Draft Addendum documented the basis for any adjustment to the proposals outlined in the Regional Plan 2003-06. DHS sought critical appraisal from the sector for each of the changed proposals through the consultation sessions or in writing.

The 2005-06 consultation also included a discussion about the next triennium's priorities.

Hume had one consultation session:

**Table 1: Consultation details**

Consultation	Date	Total number of attendees	Number of service providers	C'wealth representative in attendance
Benalla – Hume Region	17 June	44	28	No

There was broad sector agreement to all the recommendations posed by the Region.

#### 1.2.1 Advisory and Consumer Feedback Mechanisms

##### *Advisory mechanisms currently in place in the Region*

There have not been any changes to the Regional advisory mechanisms described in the Regional Plan

##### *Consumer feedback mechanisms that are being used by services in this Region*

The only addition to the consumer feedback mechanisms that have been used by HACC services in Hume Region is the introduction of the Consumer Satisfaction Survey as part of the HACC National Standards audit.

### 1.3 Data

Some changes were made to the data used to calculate the RREF and WREN populations in 2005-06, in line with DHS' commitment to make the figures as up-to-date as possible. New population projections for 2006 were sourced from the Department of Sustainability & Environment and new disability rates for persons aged 0-69 years were drawn from the 2003 Survey of Disability, Ageing & Carers, published by Australian Bureau of Statistics. Forward projections of Department of Veterans Affairs-eligible clients were advanced by one year, and the numbers of persons aged less than 65 years in residential care were also revised. Weights remained the same. The main effects of these changes were to increase the overall size of the HACC target population, and to show significant increases in the target population in certain (mainly outer-metropolitan) LGAs. Table 2 in Section 2.1 shows the revised RREF and WREN population figures.

### 1.4 HACC budget

#### 1.4.1 Service expansion – recurrent funding

The Victorian HACC budget for 2005-06 is \$377,734,091 million (full year effect), inclusive of indexation and growth. The HACC budget is comprised of Commonwealth and State funds allocated according to an agreed ratio and an additional Victorian contribution.

A new Regional HACC Planning and Funds Allocation will be prepared in 2006 for the 2006-09 triennium based on indicative growth allocations.

#### 1.4.2 Joint Commonwealth/State commitment

Allocations on the basis of the RREF, for each region are listed below:

**Table 2: Allocation to regions**

Region	Growth 2003-04	Growth 2004-05	Growth 2005-06
Barwon-South Western	\$835,047	\$854,649	\$1,077,489
Grampians	\$509,922	\$524,690	\$652,135
Loddon Mallee	\$734,879	\$753,604	\$956,366
Hume	\$583,815	\$598,390	\$779,782
Gippsland	\$658,137	\$685,652	\$840,168
Western	\$1,295,727	\$1,353,730	\$2,001,392
Northern	\$1,720,255	\$1,756,788	\$2,734,380
Eastern	\$1,937,771	\$2,014,279	\$2,186,399
Southern	\$2,476,750	\$2,569,283	\$4,136,033
Statewide	\$435,751	\$600,000	\$1,033,999
<b>TOTAL</b>	<b>\$11,188,055</b>	<b>\$11,711,065</b>	<b>\$16,398,143</b>

Note: Growth allocations include those for the HACC Response Service

## Section 2 Unanticipated events/Latest Developments

### 2.1 Intra-regional equity

Table 3 shows the HACC needs weighted population (WREN) for each LGA and their relative share of WREN for 2003-04, 2004-05 and 2005-06.

**Table 3: Comparison of WREN and WREN population**

Local Government Area	WREN			WREN pop'n
	2003-04	2004-05	2005-06	2005-06
Alpine	6.78	6.35	6.34	2,692
Benalla	6.56	5.81	6.58	2,794
Greater Shepparton	19.27	20.25	19.74	8,379
Indigo	5.67	5.54	5.79	2,457
Mansfield	3.15	3.87	3.12	1,324
Mitchell	9.26	9.65	9.84	4,175
Moira	14.09	13.28	13.12	5,571
Murrindindi	5.57	5.46	4.97	2,108
Strathbogie	5.32	5.34	5.12	2,175
Towong	3.09	2.79	2.79	1,186
Wangaratta	11.43	11.90	11.57	4,910
Wodonga	9.74	9.76	11.02	4,680
<b>Total RREF</b>	<b>100</b>			
	<b>5.48</b>	<b>5.48</b>	<b>5.65</b>	<b>42,452</b>

Although there has been a 9.76% increase to the 2005-06 HACC target population data from what was predicted in the Regional Plan the proportional distribution across each municipality has remained similar to last year.

In 2005-06, the WREN share has been revised downwards for the LGAs of Benalla, Greater Shepparton, Mansfield, Moira, Towong and Wangaratta. Moira experienced the largest decrease of 0.09%.

The WREN share in the municipalities of Alpine, Indigo, Mitchell, Murrindindi and Wodonga have been revised upward. Mitchell experienced the largest increase of 0.19%.

Strathbogie has remained the same.

Table 4 highlights the impact that intra-regional population changes have had on equity after the allocation of 2004-05 growth funding.

**Table 4: Impact of intra-regional population changes on equity**

<b>LGA</b>	<b>End of 2004-05 Over/Under WREN (000)</b>	<b>2005-06 Over/Under WREN (000)</b>
Alpine	\$290	\$219
Benalla	\$ 46	-\$141
Gr Shepparton	-\$707	-\$393
Indigo	\$454	\$437
Mansfield	-\$ 78	\$ 54
Mitchell	-\$ 60	-\$ 81
Moira	\$ 62	\$ 6
Murrindindi	-\$ 33	\$ 48
Strathbogie	-\$134	-\$115
Towong	\$571	\$505
Wangaratta	-\$381	-\$254
Wodonga	-\$ 31	-\$285

The Regional Plan stated that the primary objective was to use growth funds to redress funding inequity. As can be seen from the above tables, small intra-regional population shifts of less than one percent can have a significant impact on funding equity.

The 2004-05 Addendum to the Regional Plan stated that *"The Hume Regional Office would refine its funds equalisation model to accommodate an acceptable range of variance when calculating equity."*

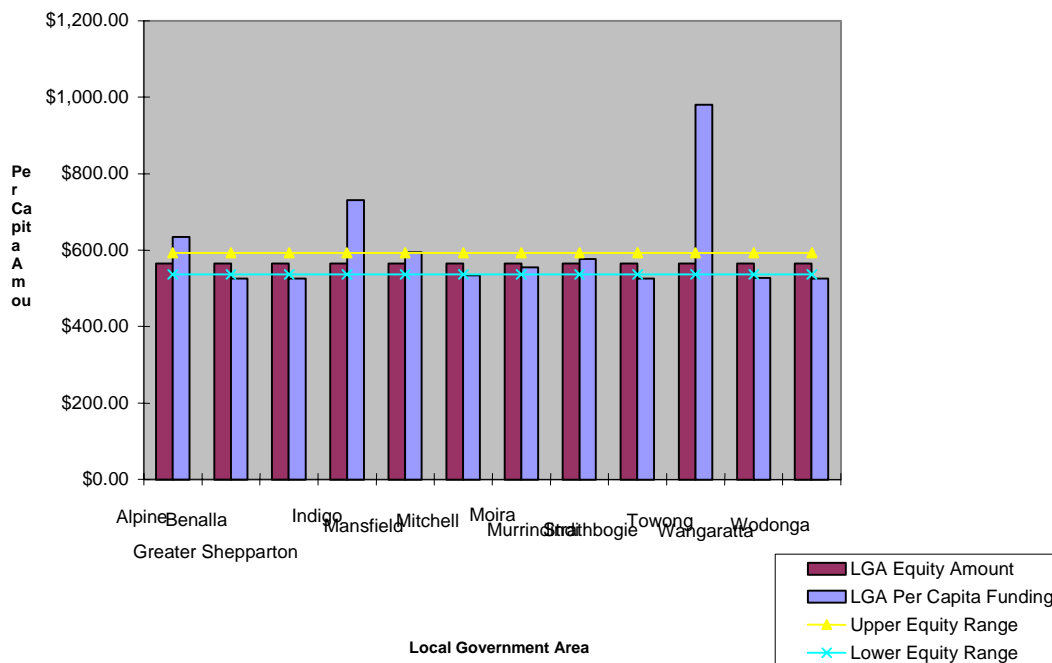
The Regional office modelled several options prior to settling on a range of plus or minus five percent of LGA equity. Ranges less than 4% did not change the status quo and ranges greater than 6% favoured the over WREN municipalities to the disadvantage of those that are under WREN.

The proposition put to the sector in June 2005 was that any municipality, where the total HACC funding falls within the  $\pm 5\%$  range will be seen to be equitably funded.

The  $\pm 5\%$  range was agreed to by the sector at the Regional Consultation held on 17 June 2005.

A chart showing the effect of the  $\pm 5\%$  equity range on each municipality is included in Figure 1. The five municipalities of Benalla, Greater Shepparton, Strathbogie, Wangaratta and Wodonga are below the equity range. Four municipalities Mansfield, Mitchell, Moira and Murrindindi are within the equity range with Alpine, Indigo and Towong significantly above equity.

**Figure 1: Plus/Minus 5% Equity Range**



## 2.2 Service development

### Initiatives in 2004-05

In 2004-05, Hume Region funded two service development projects. These were:

- Review of Planned Activity Groups in the Indigo Shire
- Trial and evaluation of the Language Services Tool Kit developed by Goulburn Valley PCP.

The Review of Planned Activity Groups has not yet commenced as the three providers have yet to finalise the project terms of reference.

The Language Services Tool Kit has taken longer to complete than was originally anticipated. This has caused a delay to the trial.

### Initiatives in 2005-06

Hume Region has one service development project for 2005-06. The project involves working with Meals on Wheels preparers across the Region to identify the barriers to providing menu variety for HACC clients.

The following table shows 2005-06 Regional Priorities for non-recurrent growth:

**Table 5: Service Development Project**

Project Name	Outputs	Target Group	Indicative budget
Food Services - Variety of menus	Report	HACC clients across Hume Region	\$30,000

## 2.3 Minor capital

Minor capital is allocated to agencies via a formula and in 2005-06 all agencies will receive a minimum of \$1,500. This is an additional \$500 minimum payment to offset the cost of the upgrade to HACC MDSv2.

In 2004-05 there were only a small number of agencies that applied to the discretionary pool. In the 2003-04 and 2004-05 years a discretionary pool was created using 20% of minor capital funds. Given the small number of applicants in 2004-05 it would appear that smaller HACC agencies have adjusted well to obtaining an annual minor capital sum via the formula. Therefore Hume Region will allow all of the minor capital funds to be distributed via the formula for the first time, during the 2005-06 funding round.

### Maximising Transport Project

\$1.5 million was made available in 2004-05 towards the change-over cost of replacing ageing HACC client transport vehicles operated by larger HACC funded agencies. The funds were allocated through a statewide invited submission process. The table below outlines the allocation of the non-recurrent funds to this region.

**Table 6: Vehicle changeover allocations**

Agency	Type of Vehicle	Approved funding \$
Shire of Murrindindi	Mini Bus	\$22,205
Tallangatta Health Service	Bus	\$40,087
Rural City of Wangatatta	Bus	\$42,439
<b>TOTAL</b>		<b>\$104,731</b>

## Section 3 – Recommendations to implement Ministerial Priorities

### 3.1 Recurrent growth allocations, 2005-06

As a result of intra-regional population changes, the 2005-06 activity allocations proposed in the Regional Plan are no longer appropriate.

Table 7 lists the revised allocations for 2005-06.

**Table 7: Recommended growth allocations by priority and LGA, 2005-06**

2005-06	Priority 1 (including Training and HACC Response Service)	Priority 2 CALD	Priority 3 ATSI
Benalla	\$84,352		
Greater Shepparton	\$207,859		
Strathbogie	\$66,010		
Wangaratta	\$146,353		
Wodonga	\$179,210		
Region Wide	\$20,998	\$75,000	
<b>Total</b>	<b>\$704,782</b>	<b>\$75,000</b>	

### 3.2 Priority 1

#### 3.2.1 Recommended expansion of activities

**Table 8: Recommended expansion of Priority 1 activities, 2005-06**

ACTIVITIES	Units	\$
Home Care	6115	155,932
Personal Care	1500	43,740
Property Maintenance	4285	158,974
Nursing Public Sector	2900	196,127
Delivered Meals	7000	9,030
Assessment & Care Management		114,974
Flexible Service Response		5,007
Service System Resourcing		20,998
<b>Total</b>		<b>\$704,782</b>

#### 3.2.2 Adjustments to recommendations

The Regional Plan stated that the region's primary objective over 2003-06 was to use growth funds to redress funding inequity. The Plan also identified that Priority 1 services would be directed to Alpine, Indigo, Mansfield, Moira, Murrindindi, Shepparton, Strathbogie, Towong and Wangaratta.

Given the impact of the subsequent intra-regional population changes (refer Section 2), Hume Region now intends to target 2005-06 Priority 1 funding to the municipalities of Benalla, Shepparton, Strathbogie, Wangaratta and Wodonga. The Regional Office estimates that this allocation will put each of these LGAs into the equity range.

### **3.3 Priority 2**

Priority 2 is to increase the quantity and quality of 'HACC Basic' services for people from CALD backgrounds and develop new collaborative direct service delivery arrangements between mainstream, multi-cultural and ethno-specific organisations. Initiatives addressing Priority 2 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below.

#### **3.3.1 Adjustments to project recommendations**

The Regional Plan recommended that the CALD funding allocation for 2005-06 be based upon the findings of specific projects conducted in 2003-04.

One of these projects, Diversity Plus, has recommended that the Region create a CALD Liaison Officer position to improve the promotion of HACC agencies and services to CALD communities across the Region and assist individuals from these communities access appropriate HACC services.

The Region will allocate \$75,000 for this position to cover the municipalities of Alpine, Benalla, Indigo, Mansfield, Wangaratta and Wodonga for three years.

### **3.4 Priority 3**

Priority 3 is to increase the quantity and quality of HACC services for Aboriginal and Torres Strait Islander (ATSI) communities. Initiatives addressing Priority 3 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below.

#### **3.4.1 Adjustments to project recommendations**

The Regional Plan 2003-06 committed Hume Region to undertake a project to address key recommendations from the *Victorian And Torres Strait Islander (ATSI) Communities HACC Needs Analysis Project – Hume Region (May 2003)*. Specifically this project aimed to develop a resource to assist Hume Regional office and Indigenous communities to determine the most appropriate option(s) for funding and delivering HACC services to Indigenous communities.

The outcome of this project was to inform the Region's future funding strategy of HACC services to Indigenous communities.

In late 2004, Hume Region combined with the department's Central Office and the other seven regions to undertake the Indigenous Funding Model Project.

The Project consultants have identified eight existing models of providing services to Indigenous communities. These are:

- Indigenous integrated Aged Care and Disability Service - community agency with multiple aged & disability service funding i.e. HACC, CACP, NRCP, Disability
- Indigenous HACC focus - HACC is the main, or only, service provided

- Indigenous HACC as part of a range of services - HACC plus other services that are not age or disability related i.e. Family services, alcohol & drug, etc
- Indigenous HACC Program located within a mainstream agency.
- Partnership - partnership and/or resource sharing between an Indigenous and mainstream agency
- Mainstream service delivery - mainstream agency with funding to provide services to Indigenous community
- Mainstream HACC position - mainstream agency with funding to employ a worker with Indigenous focus - usually assessment or intake
- Specific funding for Indigenous related projects e.g. funding to VICACD or the Indigenous Service Directory project.

The project is examining the models for service delivery in detail and will consider issues of viability in relation to the provision of services to Indigenous communities. This will be done by closely examining several Indigenous agencies in detail.

The Project was scheduled to be completed by 24 June 2005. However, due to several issues beyond the control of the consultants, it is expected to be completed later in 2005.

Over the previous two years Hume Region has allocated funds to Indigenous initiatives. In 2005-06, the Region will continue to monitor the implementation of this growth and will work to implement the outcomes of the ATSI Needs Analysis and the Victorian Indigenous Funding Model Project during 2006-09.

### 3.5 Growth allocation to agencies in 2005-06

Table 9: Growth allocations to agencies in 2005-06

Priority	Allocation Method	Catchment	Name of Agency	Home care (hours)	Personal care (hours)	Property Maint (hours)	Nursing Blair (hours)	Delivered Meals (meals)	Assess't & CM \$\$	Flexible SR \$\$	SSR \$\$
P1	Direct	Shepparton	City of Greater Shepparton	3,560	1,000						
P1	Direct	Shepparton	Goulburn Valley Health				1,300				
P1	Direct	Wangaratta	Rural City of Wangaratta	555		3,185				\$5,007	
P1	Direct	Benalla	Benalla Rural City Council						\$43,774		
P1	Direct	Strathbogie	Shire of Strathbogie			1,100			\$25,200		
P1	Direct	Wodonga	Wodonga Rural City Council	2,000	500				\$46,000		
P1	Direct	Wangaratta	Wangaratta MOW Committee					7,000			
P1	Direct	Wangaratta	Rural City of Wangaratta								
P1	Direct	Wangaratta	Rural City of Wangaratta								
P1	Direct	Wodonga	Wodonga Regional Health Service				1,000				
P1	Direct	Shepparton	Villa Maria Society								\$20,998
P2	Direct	Region	Department of Human Services - Hume								\$75,000
P1	Direct	Benalla	Benalla & Dist Memorial Hospital				600				
				<b>6,115</b>	<b>1,500</b>	<b>4,285</b>	<b>2,900</b>	<b>7,000</b>	<b>\$ 114,974</b>	<b>\$ 5,007</b>	<b>\$ 95,998</b>

### 3.6 Impact of growth on equity

The table and graph below provide a summary of the impact of the distribution of growth on equity.

Table 10: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity

LGA	Recurrent \$ 1/7/2003	% of recurrent funding, 1/7/2003	WREN 2003-04	Recurrent \$ + growth, 1/7/2006	% of funding, 1/7/2006	WREN 2006
Alpine	\$ 1,697,884	7.70%	6.78%	\$ 1,730,774	6.83%	6.34%
Benalla Greater	\$ 1,489,337	6.75%	6.56%	\$ 1,486,862	5.87%	6.58%
Shepparton	\$ 3,757,056	17.03%	19.34%	\$ 4,657,567	18.37%	19.74%
Indigo	\$ 1,671,683	7.58%	5.67%	\$ 1,833,190	7.23%	5.79%
Mansfield	\$ 689,038	3.12%	3.16%	\$ 801,307	3.16%	3.12%
Mitchell	\$ 2,142,104	9.71%	9.26%	\$ 2,272,150	8.96%	9.84%
Moira	\$ 2,896,029	13.13%	14.09%	\$ 3,174,093	12.52%	13.12%
Murrindindi	\$ 1,202,284	5.45%	5.57%	\$ 1,238,582	4.89%	4.97%
Strathbogie	\$ 960,462	4.35%	5.32%	\$ 1,178,574	4.65%	5.12%
Towong	\$ 1,167,533	5.29%	3.09%	\$ 1,185,313	4.68%	2.79%
Wangaratta	\$ 2,262,645	10.26%	11.43%	\$ 2,654,820	10.47%	11.57%
Wodonga	\$ 2,122,573	9.62%	9.74%	\$ 2,527,988	9.97%	11.02%
Region wide	\$ -	0.00%		\$ 607,570	2.40%	
<b>Total</b>	<b>\$ 22,058,628</b>	<b>100.00%</b>	<b>100.00%</b>	<b>\$ 25,348,792</b>	<b>100.0%</b>	<b>100.00%</b>

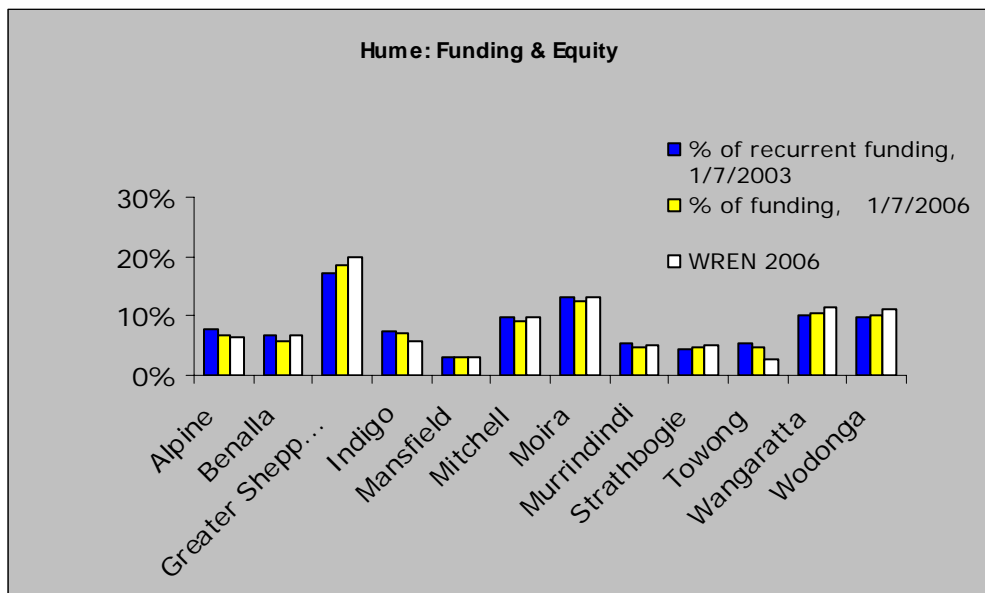


Figure 2: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity