

Home and Community Care (HACC) Program

# Barwon-South Western Region HACC Planning and Funds Allocation 2005-06

Addendum to the Barwon-South Western Regional Plan,  
2003-06

January 2006



**Glossary of terms**

<b>Annual Plan</b>	Victorian Home and Community Care Program Annual Plan 2005-06
<b>CALD</b>	Culturally and Linguistically Diverse
<b>DHS</b>	Department of Human Services
<b>HACC</b>	Home and Community Care Program
<b>MDS</b>	Minimum Data Set
<b>RREF</b>	Regional Resource Equity Formula
<b>WREN</b>	Within Region Estimate of Need

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## Section 1 Addendum to the Regional Plan 2003-06

### 1.1 Purpose of the Addendum

The Regional Plan 2003-06 set goals for service expansion over the three-year period 2003-04 to 2005-06. The plan was based on an analysis of service provision and demographic data, research and evaluation reports of various stakeholders and information received during the consultation period held during the development phase of the Plan. The Plan proposed a number of measures to:

- Implement the Ministerial Priorities
- Redress funds inequity across local government areas (LGAs)
- Expand HACC services, paying attention to service mix
- Allocate growth funding to agencies.

The aim of the HACC Planning and Funds Allocation 2005-06 is to provide any rationale/basis for adjusting the Plan. This Addendum takes account of exact Commonwealth and Victorian government budget allocations for 2005-06, the most up-to-date data and unanticipated events. This addendum should therefore be read in conjunction with the Regional Plan 2003-06.

### 1.2 Consultation with the sector

During June 2005, each DHS region presented a Draft Addendum to the sector. The Draft Addendum documented the basis for any adjustment to the proposals outlined in the Regional Plan 2003-06. DHS sought critical appraisal from the sector for each of the changed proposals through the consultation sessions or in writing.

The 2005-06 consultation also included a discussion about the next triennium's priorities.

The draft addendum for 2005-06 was the subject of 2 consultations.

**Table 1: Consultation details:**

Consultation	Date	Total number of attendees	Number of service providers	C'wealth representative in attendance
Warrnamabool	21 June	32	19	No
Geelong	23 June	27	16	Yes

#### 1.2.1 Advisory and Consumer Feedback Mechanisms

##### *Advisory mechanisms currently in place in the Region*

In 2005-06 there will be 2 Aged Care forums that will include HACC.

The forums will provide an opportunity for general discussion of HACC issues and will enable service providers to provide appropriate feedback on behalf of their clients.

### 1.3 Data

Some changes were made to the data used to calculate the RREF and WREN populations in 2005-06, in line with DHS' commitment to make the figures as up-to-date as possible. New population projections for 2006 were sourced from the Department of Sustainability & Environment (DSE), and new disability rates for persons aged 0-69 years were drawn from the 2003 Survey of Disability, Ageing & Carers (SDAC) published by ABS. Forward projections of DVA-eligible clients were advanced by one year, and the numbers of persons aged under 65 years in residential care were also revised. Weights remained the same. The main effect of these changes was to increase the overall size of the HACC target population, and to show significant increases in the target population in certain (mainly outer-metropolitan) LGAs. Table 2 in Section 2.1 shows the revised RREF and WREN population figures.

### 1.4 HACC budget

#### 1.4.1 Service expansion – recurrent funding

The Victorian HACC budget for 2005-06 is \$377,734,091 million (full year effect), inclusive of indexation and growth. The HACC budget is comprised of Commonwealth and State funds allocated according to an agreed ratio and an additional Victorian contribution.

A new Regional HACC Planning and Funds Allocation will be prepared in 2006 for the 2006-09 triennium based on indicative growth allocations.

#### 1.4.2 Joint Commonwealth/State commitment

Allocations on the basis of the RREF, for each region are listed below:

**Table 2: Allocation to regions**

Region	Growth 2003-04	Growth 2004-05	Growth 2005-06
Barwon-South Western	\$835,047	\$854,649	\$1,077,489
Grampians	\$509,922	\$524,690	\$652,135
Loddon Mallee	\$734,879	\$753,604	\$956,366
Hume	\$583,815	\$598,390	\$779,782
Gippsland	\$658,137	\$685,652	\$840,168
Western	\$1,295,727	\$1,353,730	\$2,001,392
Northern	\$1,720,255	\$1,756,788	\$2,734,380
Eastern	\$1,937,771	\$2,014,279	\$2,186,399
Southern	\$2,476,750	\$2,569,283	\$4,136,033
Statewide	\$435,751	\$600,000	\$1,033,999
<b>TOTAL</b>	<b>\$11,188,055</b>	<b>\$11,711,065</b>	<b>\$16,398,143</b>

Note: Growth allocations include those for the HACC Response Service

## Section 2 Unanticipated events/Latest Developments

### 2.1 Intra-regional equity

Table 3 shows the HACC needs weighted population (WREN) for each LGA and their relative share of WREN for 2003-04, 2004-05 and 2005-06.

**Table 3: Comparison of WREN and WREN population**

Local Government Area	WREN			WREN pop'n
	2003-04	2004-05	2005-06	2005-06
Colac-Otway	6.20	6.16	6.23	3,660
Corangamite	5.55	5.13	5.28	3,098
Glenelg	5.79	5.48	5.70	3,346
Greater Geelong	58.49	59.45	58.95	34,602
Moyne	4.23	4.04	3.89	2,282
Queenscliffe	1.37	1.32	1.44	847
Southern Grampians	5.30	5.17	5.15	3,025
Surf Coast	5.28	5.25	5.15	3,025
Warrnambool	7.80	8.00	8.20	4,815
<b>Total</b>	<b>100</b>	<b>100</b>	<b>100</b>	<b>58,700</b>
<b>RREF</b>	<b>7.80</b>	<b>7.75</b>	7.81	

The 'picture' of intra regional equity has changed marginally since development of the plan in 2003-04. Allocation of funding in 2003-04 and 2004-05 was largely directed towards the Barwon sub region, although this is not reflected in any changes to equity at this stage, therefore funding is largely being directed to the Barwon sub region again in 2005-06.

There are no significant changes to the demographics or characteristics of individual LGAs of the region that would warrant any change to the interpretation of intra regional equity.

### 2.2 Service development

Within the context of the Ministerial priorities and the statewide initiatives, the region has embarked on a two-year service development research project.

In common with many other human services, there are some HACC clients with particularly complex needs who use a high volume of HACC services. In order to better understand the needs of these clients, and to identify opportunities for the HACC service system to respond more effectively to them, the region commenced, in 2004-05, to identify all relevant information about the client group and the nature of their high service use.

The research project will comprise three stages, as follows:

**stage 1:** analysis of data to determine appropriate definition/s and thresholds for 'high use' clients

**stage 2:** detailed data analysis, using HACC Minimum Data Set (MDS) and other quantitative and qualitative data as available

**stage 3:** consultation with agencies providing services to 'high use' HACC clients and implement recommendations.

Stage 1 and 2 are due for completion in late 2005, while in 2005-06 the region will consult with agencies, identified as providing services to 'high use' HACC clients, and implement recommendations.

The following table shows 2005-06 Regional Priorities for non-recurrent growth:

**Table 4: Service Development Projects**

Project Name	Outputs	Target Group	Indicative budget
High Use HACC Clients – Engaging the Sector	Report	High Use HACC Clients	\$30,000

## 2.3 Minor capital

Minor capital is allocated to agencies via a formula and in 2005-06 all agencies will receive a minimum of \$1,500. This is an additional \$500 minimum payment to offset the cost of the upgrade to HACC MDSv2.

In 2004-05 there were only a small number of agencies that applied to the discretionary pool. In the 2003-04 and 2004-05 years a discretionary pool was created using 20% of minor capital funds. Given the small number of applicants in 2004-05 it would appear that smaller HACC agencies have adjusted well to obtaining an annual minor capital sum via the formula. Therefore Barwon Region will allow all of the minor capital funds to be distributed via the formula for the first time, during the 2005-06 funding round.

## Maximising Transport Project

\$1.5 million was made available in 2004-05 towards the change-over costs of replacing ageing HACC client transport vehicles operated by larger HACC funded agencies. The funds were allocated through a statewide invited submission process. The table below outlines the allocation of the non-recurrent funds to this region.

**Table 5: Vehicle changeover allocations**

Agency	Type of Vehicle	Approved funding \$
Coleraine District Health Service	Mini Bus	\$23,270
Warrnambool City Council	Bus	\$60,027
Bellarine Community Health	Mini Bus	\$17,900
Western District Health Service	Mini Bus	\$20,498
St Laurence Community Services	Mini Bus	\$12,115
Glenelg Shire Council	Mini Bus	\$17,000
Otway Health & Community Services	Mini Bus	\$19,080
<b>Total</b>		<b>\$169,890</b>

## Section 3 – Recommendations to implement Ministerial Priorities

### 3.1 Recurrent growth allocations, 2005-06

**Table 6: Recommended growth allocations by priority and LGA, 2005-06**

2005-06	Priority 1 (including Training and HACC Response Service)	Priority 2 CALD	Priority 3 ATSI
Colac-Otway	45,059	-	-
Corangamite	29,956		
Glenelg	15,953	-	25,000
Greater Geelong	716,017	20,000	10,000
Moyne	24,499	-	10,000
Queenscliffe	-	-	-
Southern Grampians	7,938	-	-
Surf Coast	75,480	-	-
Warrnambool	52,464	-	10,000
Region Wide	35,128	-	-
<b>Grand Total</b>	<b>1,002,494</b>	<b>20,000</b>	<b>55,000</b>

### 3.2 Priority 1

#### 3.2.1 Recommended expansion of activities

**Table 7: Recommended expansion of Priority 1 activities, 2005-06**

ACTIVITIES	Units	\$
Home Care	12,502	318,801
Allied Health	3,303	247,362
Nursing Blair	2,626	177,597
Assessment & Care Management	N/A	171,137
SSR Training	N/A	4,000
Service System Resourcing	N/A	31,123
Personal Care	1018	29685
Delivered Meals	15,352	19,804
Nursing (Non Blair)	47	2,981
		<b>\$1,002,494</b>

#### 3.2.2 Adjustments to recommendations

There have been changes to recommendations (contained in the 2004-05 Regional HACC Plan Addendum) for allocation of growth funding to HACC service types, within 8 of the 9 LGAs in the Region.

The recommendations are based on consideration of relative needs for different HACC activities. They follow examination of the WREN data, consideration of data contained in each agency's HACC MDS and extensive discussions with service providers and assessment of their service information.

- The recommendation for allocation of delivered meals in Greater Geelong has been revised. Current funding is meeting present levels of demand. Changes in the service model are planned to meet any future increases in demand. The agencies providing these services have no waiting lists, and have assessed that the funding should be diverted to other HACC activities.
- In the 2004-05 Addendum, it was planned to allocate additional growth funding to property maintenance (\$64,000) in Greater Geelong and Surfcoast Shire in 2005-06. This additional funding is not required for this service. Service providers in both municipalities have indicated that current funding is sufficient to meet current demand. There is no waiting list for this service. In addition, there has been a change in priorities in the property maintenance service, with a major shift towards using the funding for building modifications to facilitate clients remaining in their own home. Agencies involved have identified a greater need for this funding to be allocated to Home Care and Assessment and Care Management.
- Total recommended funding for 2005-06 for Assessment and Care Management (\$165,779) has increased in Greater Geelong and Colac Otway Shire. This is due to increasing HACC eligible populations, complexity of clients needs and clients preference to remain in their homes.
- The growth funding recommended for Home Care services in Greater Geelong and Surfcoast Shire has been increased bringing the total recommended for this service in 2005-06 to \$318,801. There is ongoing increasing demand for these services. This is also due in part to the increasing complexity of client needs, and also a reflection of the general preference of clients to remain in their homes as long as they are able.
- Recommendations for growth funding for Nursing services in Greater Geelong have also been increased bringing the total recommended regionally for this service in 2005-06 to \$177,597. An examination of all data considered by the region in drafting and updating this Plan indicates that the relative need for additional Nursing services remains high in Greater Geelong and Surfcoast, Glenelg and Corangamite Shires.
- The need for Allied Health services remains high in the region, especially in Greater Geelong and Corangamite Shire. Total funding recommended for this service in 2005-06 is \$247,362.

### **3.3 Priority 2**

Priority 2 is to increase the quantity and quality of 'HACC Basic' services for people from CALD backgrounds and develop new collaborative direct service delivery arrangements between mainstream, multi-cultural and ethno-specific organisations. Initiatives addressing Priority 2 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below.

### **3.3.1 Adjustments to project recommendations**

No adjustment to the previously stated recommendations in Section 5.4 of the Plan is proposed for 2005-06.

## **3.4 Priority 3**

Priority 3 is to increase the quantity and quality of HACC services for Aboriginal and Torres Strait Islander (ATSI) communities. Initiatives addressing Priority 3 were presented in the Regional Plan, 2003-06. Any adjustments to the original project recommendations are outlined below

### **3.4.1 Adjustments to project recommendations**

No adjustment to the previously stated recommendations in Section 5.5 of the Plan is proposed for 2005-06.

### 3.5 Growth allocation to agencies in 2005-06

Table 8: Growth allocations to agencies in 2005-06

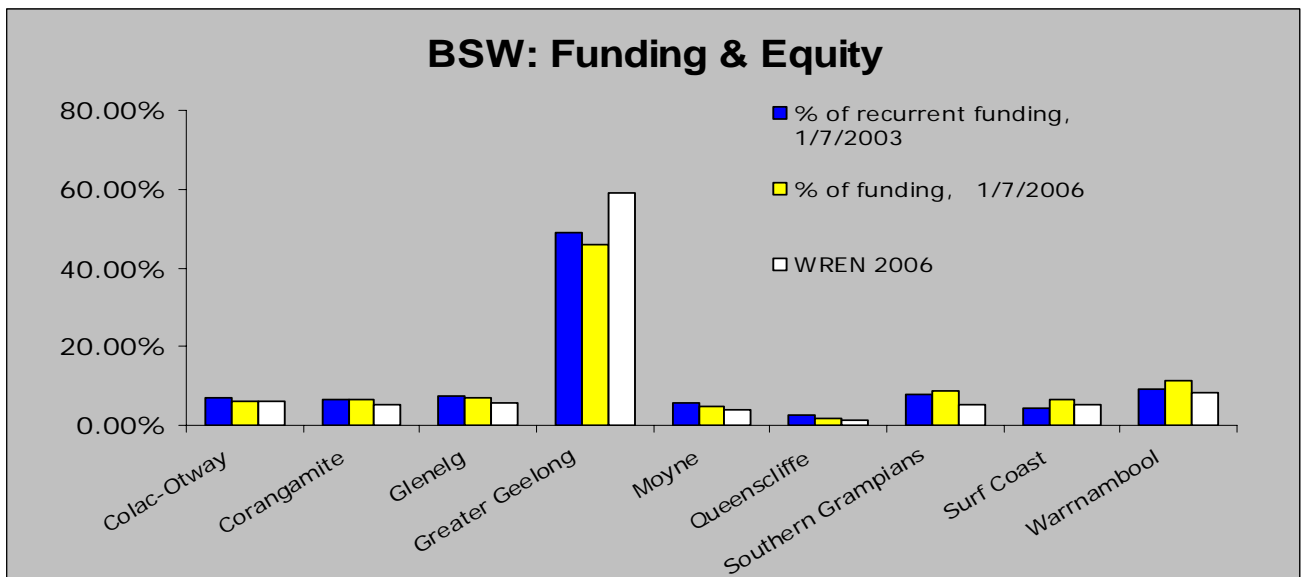
				Home Care	Personal Care	Allied Health	Nursing Blair	Nursing Non Blair	Delivered Meals	Assessment & CM	FSR	SSR
Priority	Allocation Method	Catchment	Name of Agency	Units	Units	Units	Units	Units	Units	\$\$	\$\$	\$\$
P1	Direct	Colac Otway Shire	Colac Otway Shire Council		857					20,069		
P1	Direct	City of Greater Geelong	City of Greater Geelong	9150						107,969		
P1	Direct	City of Greater Geelong	Barwon Health			2000	1721			37,679		4,000
P1	Direct	City of Greater Geelong	Bellarine Community Health			464#	454#			5,420		
P1	Direct	Surfcoast Shire	Surfcoast Shire Council	2960								
P1	Direct	Corangamite Shire	Terang and Mortlake Health Service			200						
P1	Direct	Corangamite Shire	Timboon and District Healthcare Service			200						
P1	Direct	Moyne Shire	Moyne Shire Council						15,352			
P1	Direct	Moyne Shire	Moyne Health Services		161							
P1	Direct	City of Warrnambool	Southwest Healthcare			333*	407^					
P1	Direct	Southern Grampians Shire	Balmoral Bush Nursing Centre			53						
P1	Direct	Southern Grampians Shire	Western District Health Service			53+						
P1	Direct	Glenelg Shire	Glenelg Shire Council	392								
P1	Direct	Glenelg Shire	Dartmoor Bush Nursing Centre						47			
P1	Direct	Glenelg Shire	Casterton Memorial Hospital				22					
P1	Direct	Glenelg Shire	Heywood Rural Health				22					
P1	Direct	City of Greater Geelong	Karingal Inc									31,123
P2	Direct	City of Greater Geelong	Diversitat (GECC)								20,000	
P3	Direct	City of Greater Geelong	Wathaurong Aboriginal Cooperative								10,000	
P3	Direct	City of Warrnambool	Gunditjmara Aboriginal Cooperative								10,000	
P3	Direct	Moyne Shire	Kirrae Health Services								10,000	
P3	Direct	Glenelg Shire	Dhauwurd-Wurrung Aboriginal Elderly Citizens association								10,000	10,000
P3	Direct	Glenelg Shire	Winda-Mara Aboriginal Corporation								5,000	
				<b>12,502</b>	<b>1,018</b>	<b>2,453</b>	<b>1,765</b>	<b>47</b>	<b>15,532</b>	<b>\$ 171,137</b>	<b>\$ 65,000</b>	<b>\$ 45,123</b>
			# All increased services must be delivered in the City of Greater Geelong.									
			^ Increase of 407 hours of Nursing Blair service must be delivered into Corangamite Shire									
			*Increase of 333 Hours for Allied Health must be delivered into the City of Warrnambool									
			+Increase of 53 hours for Allied Health must be delivered into the Coleraine Catchment Area									

### 3.6 Impact of growth on equity

The table and graph below provide a summary of the impact of the distribution of growth on equity

**Table 9: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity**

LGA	Recurrent \$ 1/7/2003	% of recurrent funding,	WREN 2003-04	Recurrent \$ + growth, 1/7/2006	% of funding, 1/7/2006	WREN 2006
Colac-Otway	\$ 1,904,846	7.06%	6.20%	\$ 2,013,623	6.06%	6.23%
Corangamite	\$ 2,197,505	6.52%	5.55%	\$ 2,191,305	6.59%	5.28%
Glenelg	\$ 2,351,076	7.26%	5.83%	\$ 2,372,075	7.14%	5.70%
Greater Geelong	\$ 12,851,326	49.17%	58.48%	\$ 15,222,576	45.81%	58.95%
Moyne	\$ 1,661,706	5.82%	4.25%	\$ 1,536,203	4.62%	3.89%
Queenscliffe	\$ 733,189	2.81%	1.37%	\$ 551,588	1.66%	1.44%
Southern Grampians	\$ 2,535,517	7.87%	5.31%	\$ 2,937,008	8.84%	5.15%
Surf Coast	\$ 1,145,521	4.39%	5.23%	\$ 2,190,820	6.59%	5.15%
Warrnambool	\$ 2,619,275	9.10%	7.78%	\$ 3,821,758	11.50%	8.20%
Region wide				\$ 392,363	1.18%	
<b>Total</b>	<b>\$27,999,960</b>	<b>100.0%</b>	<b>100.0%</b>	<b>\$33,229,318</b>	<b>100.0%</b>	<b>100.00%</b>



**Figure 1: Recurrent funding 1 July 2003 and 1 July 2006, compared to equity**